

## Message Text

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ACTION IO-13

INFO OCT-01 AGRE-00 USIA-06 AID-05 EB-07 AF-10 ARA-06  
EA-07 EUR-12 NEA-10 COME-00 ISO-00 TRSE-00 IOE-00  
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FODAG

E.O. 11652: N/A  
TAGS: EAGR, OCON, AORG, WFP, UN  
SUBJECT: WORLD FOOD PROGRAM: THIRD DAY OF CFA-3

1. COMMITTEE COMPLETED DISCUSSION ON EMERGENCIES (ITEM 6), GOOD AID POLICIES (ITEM 7(A); AND MOST OF 10 MILLION TON METHODOLOGY REVIEW (7 (B) ). THERE WAS CONSIDERABLE TALK, BUT IN THE END VERY LITTLE ACTION.

2. U.S. OPPOSED A SWEDISH PROPOSAL TO RAISE \$40 MILLION ANNUAL REGULAR RESOURCES SET ASIDE TO \$60 MILLION. WE POINTED OUT SUCH AN ACTION WOULD BE MAJOR POLICY SHIFT AWAY FROM TRADITIONAL STRONG EMPHASIS ON ECONOMIC AND SOCIAL DEVELOPMENT PROJECTS. WE ALSO POINTED OUT THAT PLEDGES FOR 1977/78 STILL ONLY \$578 MILLION (VERSUS TARGET OF \$750 MILLION.) EXECUTIVE DIRECTOR GAVE MAJOR SUPPORT TO MAINTENANCE OF STATUS QUO. FINAL CONSENSUS WAS: "NOT TO TAKE DECISION NOW BUT REVIEW QUESTION AT FOURTH CFA WHEN SECRETARIAT WILL PUT FORWARD INFORMATION ON EMERGENCY NEEDS DURING PERIOD, AVAILABILITY OF NEW RESOURCES AND STATUS OF PLEDGES TO IER. IF INCREASE IS NECESSARY IN THE MEANWHILE, SECRETARIAT AUTHORIZED TO MAKE PROPOSAL  
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BY CORRESPONDENCE."

3. DURING DISCUSSION OF SECRETARIAT REPORT ON EMERGENCIES (3/6), GUINEA PRESSED ROBINSON ON PROGRAM'S FAILURE TO MOVE FORWARD WITH EMERGENCY ASSISTANCE TO PLO. ROBINSON INDICATED PROGRAM HAD CLEARLY MADE EFFORT TO PROCEED BUT THAT GOVERNMENT OF LEBANON HAD SO FAR NOT SIGNED LETTER OF AGREEMENT. HE

INDICATED WFP WOULD NOT AND COULD NOT ATTEMPT TO CIRCUMVENT GOL'S SOVEREIGNTY BY SUPPLYING DIRECTLY TO PLO.

4. ON FOOD AID POLICIES (7(A)) NO NEW GROUND COVERED. LDC'S MADE USUAL GENERAL POINTS CONCERNING LACK OF DONOR DORTHCOM-INGNESS ON: 10 MILLION TON CEREAL TARGET; 500,000 TONE EIR; MORE GRANT FOOD AID; MORE DIVERSIFIED FOOD BASKET; MORE CASH FOR TRIANGULAR TRANSACTIONS; AND GREATER SHARE OF FOOD AID MOVING THROUGH MULTILATERAL CHANNELS. DEVELOPED COUNTRY POSITIONS WERE SIMILARLY UNINSPIRING ALTHOUGH MOST INDICATED NEED TO ASSURE FOOD AID GOES TO FEED THE TRULY HUNGRY AND IS NOT USED SIMPLY AS COM-MERCIAL MARKET SUPPLEMENT. CANADA AND AUSTRALIA INDICATED THEIR GOVERNMENTS CONSIDERING PLEDGE TO IER. JAPAN URGED THAT FOOD AID BE FOCUSED ON EFFORTS TO INCREASE AGRICULTURAL PRODUCTION. NETHERLANDS STRESSED DESIRABILITY OF A BASIC NEEDS APPROACH. US DREW ON POSITION PARAS 1 AND 3 OF POSITION PAPER FOR WFP 7 (A) AND POSITION PARA 1 PAPER FOR WFC 5 (C) (III) ON FOOD AID. BASIC THOUGHT WAS TO REVIEW CURRENT PL-480 POLICIES AND US FEELING THAT FOOD AID CANNOT BE EFFECTIVE WITHOUT RECIPROCAL EFFORT BY RECIPI-ENT COUNTRY.

5. DISCUSSION ON ITEM 7 (B) ON MODALITIES FOR MEASUREMENT OF 10 MILLION TONE CEREAL TARGET HAS BEEN QUITE LIVELY. LIKE ST. GEORGE WITH DRAGON, UK LED OFF WITH SCHOLARLY PRESENTATION ON COMPLEXITIES INVOLVED IN ACCURATELY FIXING MEANINGFUL GRAIN TARGET. COPIES OF UK STATEMENT BEING POUCHED IO-AGR AND EB/OF. MAIN POINTS WERE: A) FOOD IMPORTS NOT ACCURATE INDICATOR OF RELATIVE NEED UNLESS ADJUSTED FOR NUTRITIONAL IMPACT; B) BALANCE OF PAYMENT FIGURES GENERALLY IRRELEVANT SINCE OFTENTIMES BASED ON LIMITED OFFICIAL USE

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LDC'S ABILITY TO BORROW; C) ANALYSIS OF HISTORIC FOOD AID TRENDS WOULD BIAS SURVEY IN FAVOR OF TRADITIONAL FOOD AID RECIPIENTS; D) PER CAPITA INCOME ON OF BEST GUIDELINES, AND THERE, THERE SHOULD BE AN UPPER CUTOFF (\$300) ALL THIS, UK INDICATED ONLY SETS STAGE FOR TECHNICAL STUDY OF FEASIBILITY OF SUCH A TARGET VIS A VIS DONORS AND RECIPIENTS. UK THEN CAST ON OR TWO ASPERSIONS AT ANCESTRY OF PRESENT 10 MILLION TONS TARGET.

6. JAPAN URGED STUDY TO INCLUDE MEASURE OF LDC'S SELF-HELP METHODS. SWEDEN NOTED BOP PROBLEMS BEST HANDLED BY DEBT RELIEF, NOT FOOD AID. IT ALSO SUGGESTED FOOD AID COULD CAUSE PERMANENT DEP- PENDENCY OF FOOD DONORS VIA DISINCENTIVE EFFECTS ON LOCAL PRODUCTION.

7. LDC'S WERE SPLIT SOMEWHAT ALONG ONES OF TRADITIONAL RECIPIENTS VERSUS NEW RECIPIENTS (I.E. ETHIOPIA). THE STATEMENTS OF MOST INDICATED CLEAR WORRY BY IMPLICATIONS OF UK STATEMENT, SINCE IN MANY CASES SUCH AN APPROACH WOULD LAY BARE THE DISINCENTIVES PRESENT IN THEIR COUNTRIES. HOWEVER, THE MAIN THRUST ENDS UP SUPPORTING A STUDY BASED ON PARAS 5 AND 8 OF CFA 3/7((B)) -

HISTORICAL TREND ANALYSIS ADDED TO EXISTING 10 MILLION TON  
"MINIMUM TARGET."  
GARDNER

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## Message Attributes

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**TAGS:** EAGR, OCON, AORG, UN, WFP  
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